

Gemyse 1, 11.30-12.45

## Science for Policy

David Mair (chair)
Antti Pelkonen
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### Science for Policy

## David Mair

Head of Unit, Knowledge Management, Joint Research Centre, European Commission

### **AESIS**



### Science for Policy

## Antti Pelkonen

Science advisor, Prime Minister's Office Finland

# Promoting the use of scientific evidence in governmental decision-making

Recent Finnish experiences

Dr. Antti Pelkonen, Science Specialist Prime Minister's Office, Finland

# Promoting the use of scientific evidence in governmental decision-making

- 1. Current landscape in Finland
- 2. Two dedicated funding instruments
- 3. Concluding remarks

09/10/2018

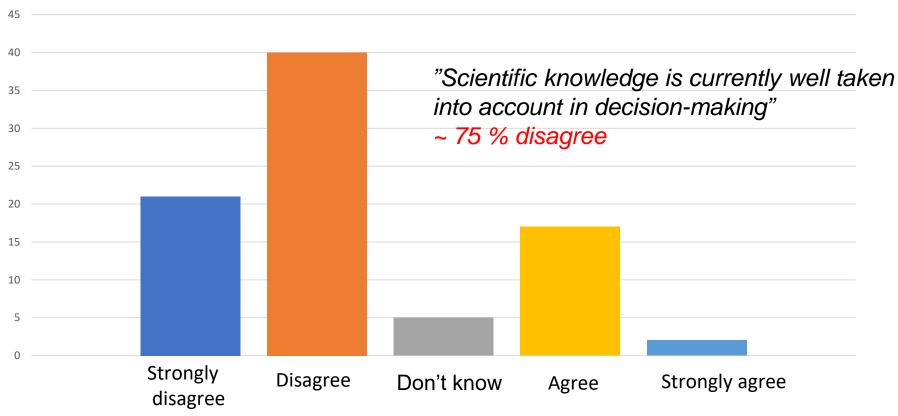
## Survey\* on the use of knowlege in decision-making: Share of respondents who agreed with the statement

- "Decision-makers usually do not have enough time to go deeply into knowledge needed for making decisions" 90 %
- "Use of knowlege in decision-making is often purpose-oriented" 80 %
- "Decision-makers are capable of assessing the quality of knowledge and to draw correct conclusions" – 10 %
- "Knowledge producers have enough incentives to provide knowledge in a format that serves decision-making" 10 %
- "There is enough high quality synthezising knowledge available to support decisionmaking" – 30 %

Traditional (linear) model of producing and using knowledge not suitable in current complex environment?

<sup>\*</sup> N=531; respondents representing different "players in the game"

## Survey focusing on the use of <u>environmental knowledge</u> in decision-making (N=86)



#### Scientific evidence in decision-making Finnish Landscape

Other "players": interest organisations, academies of Science organisations, science communication Consultancies, NGOs, media

#### **Producers of knowledge (domestic)**

#### Research institutes

- Relat. large state insitute sector; main task to provide research to support policy
- Cuts in government funding for the institute sector

#### Sector spee scientific advisory

Finnish Climate Change Panel

Scientific Advisory Board for Defence

Council of Regulatory Impact Analysis

**Economic Policy Council** 

Strategic Research

Dedicat

funding

Government's analysis, assesses and research activity

#### Universities

University reform (2010): more autonomy, but more interaction with the society

#### Firms and other

- Consultancies, think thanks, etc.
- Increasing number of various types of think thanks (party-linked and other)

#### Intermediary organisations and

The Society of Scientists and Parliament Members **TUTKAS** 

> Forum for Environmental Information

#### Committee vorking groups, "Brokers"

- Committees (up until 2002)
- Working groups
- Individual rapporteurs

### Users of knowledge at different levels of

Parliament, Government, city and municipal councils, officials, etc, etc.

- No governmental chief scientific advisor
- The role of academies of science less important than in certain other countries
- Status and organisation of reseach issues differs across ministries

### decision-making

#### Since 2014, two dedicated research funding instruments...

## GOVERNMENT'S ANALYSIS, ASSESSMENT AND RESEARCH ACTIVITIES



... intended to create a novel mode of operation emphasizing continuous interaction between producers and users of knowledge across administrative, disciplinary and organisational boundaries

09/10/2018

# Government's analysis, assessment and research activity

- Co-ordinated at the Prime Minister's Office
- Short-term project funding (often 6-12 months), intended to serve direct needs of governmental decision-making
- Assessment, foresight, evaluation and research projects
- Steered by government's annual analysis, assessment and research plan
- Annual budget of ca. 10 million €
- 259 different projects between 2014-2018, currently 80 projects on-going
- Very broad scope of topics covered

#### Government's analysis, assessment and research plan 2019

#### **Council of State Decision**

« Valtioneuvoston yleisistunto 20.9.2018 13.00

Valtioneuvoston kanslia

#### Valtioneuvoston selvitys- ja tutkimussuunnitelma 2019

#### Ministeri

Anu Vehviläinen

#### Esittelijä

Timo Lankinen, Alivaltiosihteeri p.+35 8295160300

#### Asia

Valtioneuvoston päätöksentekoa tukeva selvitys- ja tutkimussuunnitelma sisältää momentilta 23.01.22 (valtioneuvoston tutkimus- ja selvitystoiminta, 10,5 milj. euroa, siirtomääräraha 3 vuotta) kustannettavat selvitys- ja tutkimusteemat, valmistelu- ja ohjausvastuut, sekä kustannusarviot. Valtioneuvoston päätöksentekoa tukevan selvitys- ja tutkimussuunnitelman tavoitteena on varmistaa vahva ja horisontaalinen tietopohja yhteiskunnallisen päätöksenteon tueksi ja luoda perusta selvitys- ja tutkimustiedon systemaattiselle ja laaja-alaiselle käytölle valtioneuvoston ja sen ministeriöiden päätöksenteossa. Selvitys- ja tutkimussuunnitelma koostuu seuraavista painopistealueista: 1) hyvinvointi, yhdenvertaisuus ja osallisuus, 2) ympäristö, luonnonvarat ja puhtaat ratkaisut, 3) kestävästi kilpailukykyinen Suomi, 4) kansallinen ja globaali turvallisuus 5) kestävä alue- ja kaupunkikehitys, 6)

- 47 research topics, 4 topics that are speficied later
- Social sciences strongly present

#### Strategic Research

- Solution-driven, long-term, programme-based academic research
- Seeks to provide solutions to fundamental social challenges.
- Long-term project funding (5-6 years)
- Annual funding appropriation 55 M eur
- Strategic Research Programmes with ca 250 research groups involved
- Current portfolio ca 200 M eur



#### Strategic Research Programmes

#### 2015-2021

- Disruptive Technologies and Changing Institutions
- A Climate-Neutral and Resource-Scarce Finland
- Equality in Society

#### 2016-2019

- Skilled Employees Successful Labour Market
- Health, Welfare and Lifestyle
- · Security in a Networked World
- Urbanising Society

#### 2017-2021

Changing Society and Active Citizenship

#### 2018-2023

- Adaptation and Resilience for Sustainable Growth
- Keys to Sustainable Growth

#### 2019 -

4 new themes approved in 2018

#### Is it really working? Some observations...



- Has mobilised a large number of stakeholders and researchers
- Combining high-level academic research and societal relevance entails certain challenges
- Very competitive funding

## GOVERNMENT'S ANALYSIS, ASSESSMENT AND RESEARCH ACTIVITIES

- Operates close to policy-making, mobilises a large number of officials in ministries.
- Results are in most cases used in policy processes (survey)
- Intention to break ministerial boundaries good, but takes time
- Attractiveness in the eyes of university researchers? Risk of becoming a playfield of consultancies (quality of outputs)

According to the ongoing evaluation, the instruments have **enhanced collaboration** and **increased willingness to use research** as strategic resource in decision-making

09/10/2018

#### Concluding remarks

- Multidimensional, broad and dynamic phenomenon: Changes in knowledge production, decision-making, role of (social) media, etc.
- Lack of a "comprehensive analysis" regarding the use scientific evidence in decision-making in Finland
  - How the situation has changed and has it changed?
- Impacts of the Finnish 'strategy' still not fully clear but there are positive indications

### Thank you!

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https://tietokayttoon.fi/en/



### Science for Policy

## Mihiri Seneviratne

Senior Policy Advisor of the Government's What Works Team, Cabinet's office, UK

### **AESIS**



#### The UK's What Works Initiative

Mihiri Seneviratne,

Senior Policy Adviser, Cabinet Office, UK



#### What is 'What Works'?

Initiative to strengthen use of evidence in policy development and delivery by:

## Generating, synthesising and embedding evidence about effectiveness of policies and practices

 Network of 10 independent evidence centers covering a diverse and growing range of issues

## Building capacity in civil service to use and generate evidence

- Trial Advice Panel support for trialling and impact evaluation
- Cabinet Office Team delivering training and projects



#### **What Works Centres**



#### **Core characteristics**





### **Current membership**









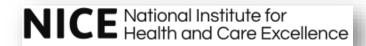












#### **Examples of different models**

#### **What Works Centre for Crime Reduction**

- Funded by and embedded within College of Policing (CoP), a Home Office funded body responsible for police professional development. Also receive ESRC funding.
- UCL-led academic consortium to produce research and team in CoP review, translate and disseminate it.

#### What Works Centre for Local Economic Growth

- Consortium with LSE as lead partner conducting research, Centre for Cities handling communications and Arup delivering workshops.
- Set up with ESRC and government funding, and continues to receive funding of £1.25m pa.

#### **Education Endowment Foundation**

- Charity founded by Sutton Trust with £125m endowment by Department for Education. Other investment, partnerships etc takes this to £225m between 2011-26.
- Delivery and evaluation of trials in schools accounts for 94% of expenditure and over 1 million school children have taken part in EEF trials. Funds (with IEE) network of 23 research schools.

#### National Institute for Health and Care Excellence

- Set up by government in 1999 to reduce variation in NHS outcomes by providing guidance. Part of health care system, influences what treatments are available on NHS by appraising cost-effectiveness.
- In 2013 made non-departmental public body, accountable to (but independent from) Department of Health and Social Care. Nearly 80% of £71m operating expenditure funded by DHSC, remainder from income generating activities and NHS England.

#### **Centre for Ageing Better**

- Charity established in response to government report, with £50m spend down over 10 years from a charitable foundation (Big Lottery Fund). Limited government funding.
- Has advocacy and campaigning focus as well as evidence-brokering function.



#### Different funding sources and levels

#### **Infrastructure Funding**

From Ministries, for delivering against agreed objectives for a time-limited period

What Works Centre	Legal Status	Year formed	Annual budget <sup>15</sup>	Main funding Sources
Centre for Ageing Better	Charity and Limited Company	2015	£5.3m	The Big Lottery Fund endowment
What Works Centre for Crime Reduction	Part of the College of Policing (Limited Company owned by government)	2013	£1.5m	The College of Policing (through its grant in aid funding from the Home Office) and ESRC
Early Intervention Foundation ( <i>EIF</i> )	Charity	2013	£1.5m	Departments for Education (DfE) and Work & Pensions, Ministry of Housing, Communities & Local Government <sup>16</sup> , and Public Health England
Education Endowment Foundation ( <i>EEF</i> )	Charity	2011	£16.5m	Department for Education endowment
What Works for Local Economic Growth	Joint project led by LSE with ARUP and CfC (Charities and Limited Companies)	2013	£1.25m	ESRC, Ministry of Housing, Communities & Local Government and Department for Business, Energy & Industrial Strategy <sup>17</sup>
National Institute for Health and Care Excellence (NICE)	Non-Departmental Public Body	1999	£71.3m	Department of Health and Social Care <sup>18</sup>
What Works Scotland	A joint project led by University of Glasgow (Charity)	2014	£1m	ESRC, Scottish Government and the Universities of Glasgow and Edinburgh
Wales Centre for Public Policy (WCPP, replacing PPIW) <sup>19</sup>	Project led by Cardiff University (Charity)	2013 (PPIW)	£530k	Welsh Government and ESRC
What Works Wellbeing	Community Interest Company	2014	£1.3m	ESRC, AHRC, 12 Government Departments/Agencies, 4 businesses and the Big Lottery Fund

Figure 1: What Works Centres' status, governance and funding

## Small grants for delivering specified services and projects, e.g. from private foundations and trusts **Endowments** From Ministries

**Project-based** 

**Funding** 

Example: EEF



#### Different audiences and activities

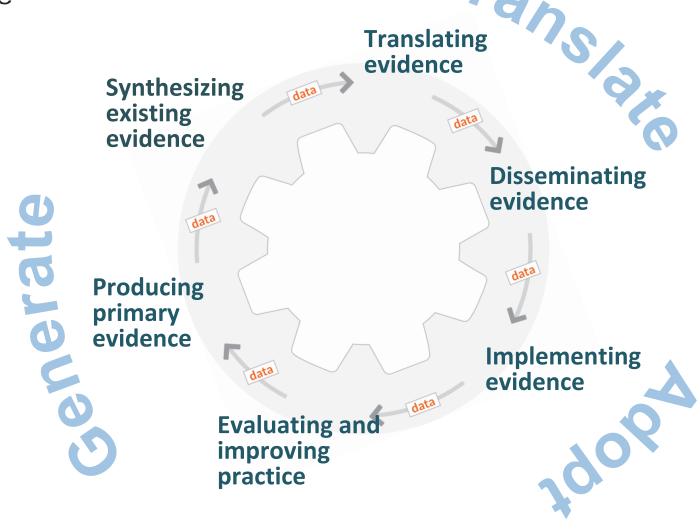
Centre	Main audiences	Main focus of resources
Centre for Ageing Better	Central & local government, research funders, other system level actors such as housing providers and employers	Broad initial investment across communications, engagement and support, plus planning for evidence production <sup>37</sup>
What Works Centre for Police and Crime Commissioners, police leaders & practitioners		Initial focus on synthesis and engagement, moving towards supporting the use of research by practitioners through guidance, standards and capability building
Early Intervention Foundation	Central and local government, relevant charities, sector and workforce bodies and commissioners	Initial focus on evidence generation, moving towards more even balance with policy and practice
Education Endowment Foundation	Teachers & school leaders	Majority of investment in primary research with substantial work to engage with & support schools and early years / post-16 settings
What Works for Local Economic Growth	Local authorities, Local Enterprise Partnerships <sup>38</sup> , government departments	Synthesising evidence, building capacity and skills to develop and understand the evidence base
National Institute for Health and Care Excellence	Health & care providers and commissioners (including but not limited to the NHS)	Producing guidance for healthcare practitioners, with extensive professional & public engagement
What Works Scotland	Local government / Community planning partnerships <sup>39</sup> , public service agencies	Co-production of research with CPPs, Thethe focus dependent on local needs and decisions
Public Policy Institute for Wales (now WCPP)	Welsh government ministers & officials <sup>40</sup>	Generating evidence reviews, engaging to plan then disseminate & discuss the research
What Works Wellbeing	Governments (Central / devolved / local), Civil society, business and the public <sup>41</sup>	Primarily evidence synthesis <sup>42</sup> , supported by large system of organic knowledge mobilisation

Figure 1: What Works Centres' main audience and activities



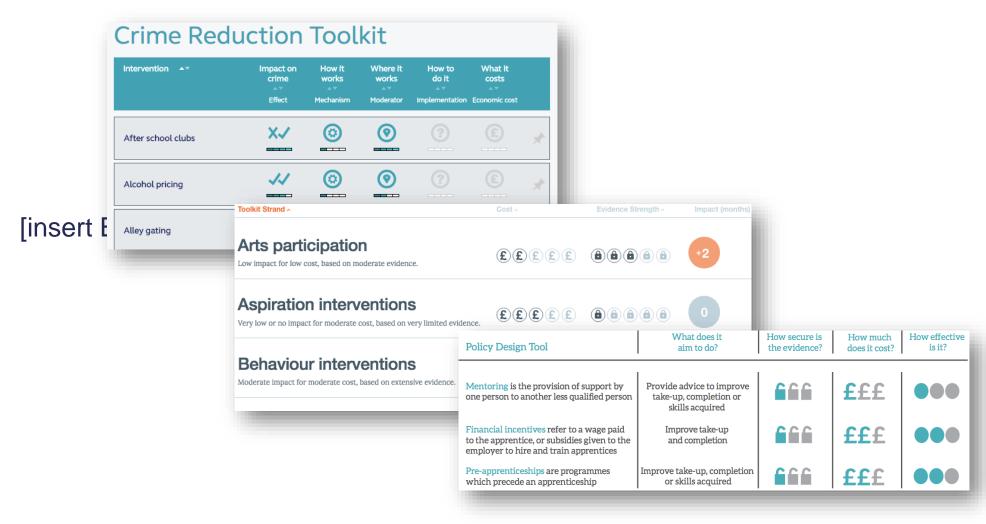
### **Activities and Impact**





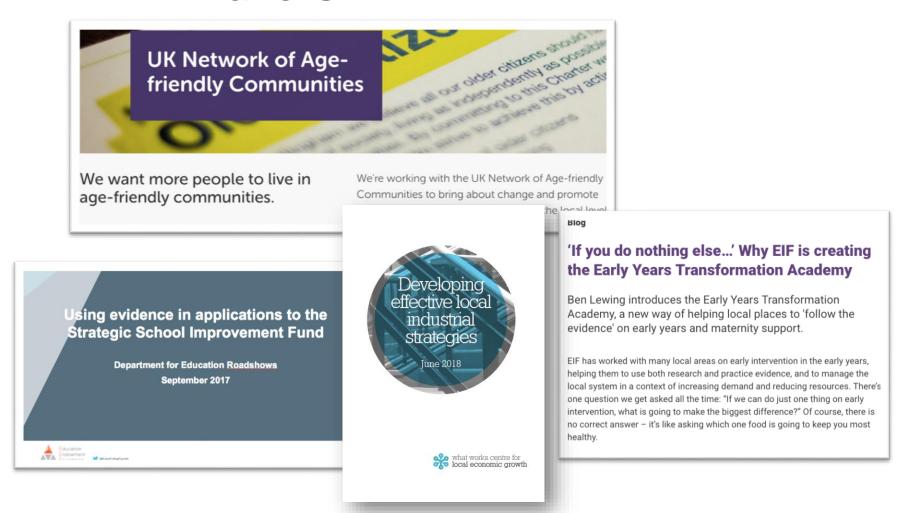


### **Developing toolkits**



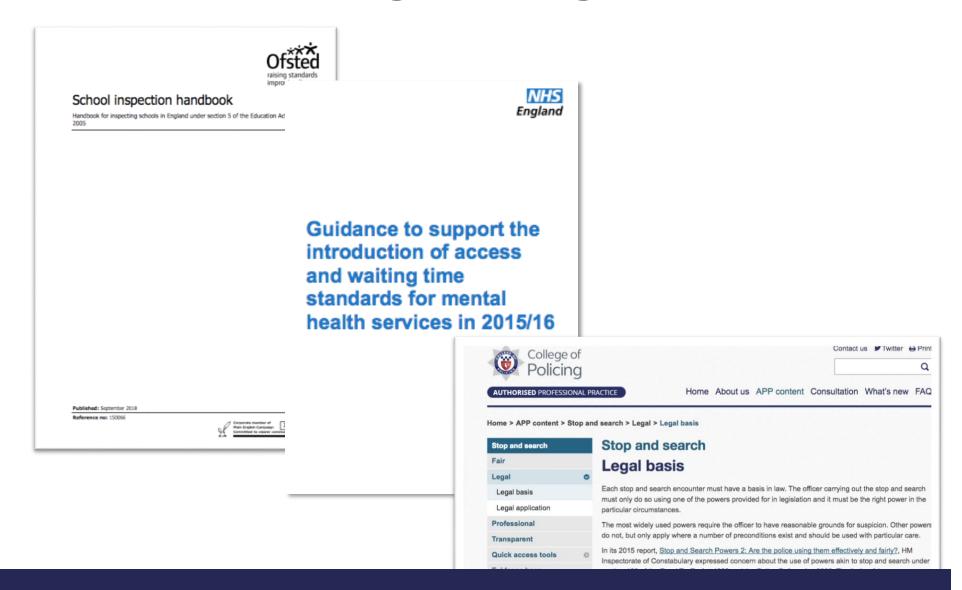


# Providing direct support to decision makers





### Informing official guidance



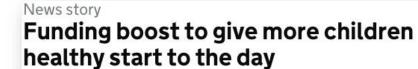


### **Conducting evaluations**

- DfE have commissioned EEF to evaluate Early Years
   professional development and leadership programmes
   they are funding.
- Centre for Ageing Better will develop and begin evaluation of new approaches to employment support in Greater Manchester.
- Under the NICE Medical Technologies Evaluation Programme, companies can request a evaluation of eligible products. This is usually necessary for NHS adoption.



### **Policy impact**



More than 1,770 schools set to benefit from £26 million to boost breakfast clubs in disadvantaged areas.

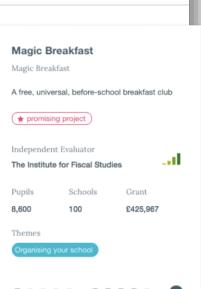
Published 19 March 2018

Last updated 19 March 2018 — see all updates

From: Department for Education and The Rt Hon Damian Hinds MP



More children across the country will ge to set them up for the school day, thank million and the appointment of two lead the Education Secretary announced tod







#### **Drivers of different approaches**

- What Works Centres each exist within, and are, trying to influence complex and diverse systems. These systems can have different levels of receptiveness to research.
- Their evolution and activities have been necessarily opportunistic, adaptive and multifaceted
- Different levels of funding, types of funding, institutional arrangements and maturity have also contributed to their diverse approaches



### Looking ahead

- Extending to new policy areas
- Increasing societal impact: knowledge mobilisation, implementation, and evaluation of scale up
- Understanding and measuring own impact



### **Keep in touch**



@WhatWorksUK



whatworks@cabinetoffice.gov.uk



### Science for Policy

### Panel discussion & Q&A

David Mair (chair)
Antti Pelkonen
Mihiri Seneviratne



### Science for Policy

Chair: David Mair

Head of Unit, Knowledge Management, Joint Research Centre, European Commission

Type your recommendation here



### Next up:

12.45-13.45 Lunch Drawing Foyer

13.45-15.00 Indicators of SSH Impact Lumbye Hall

Institutional assessment Gemyse 2

Measurement tools Gemyse 1

Public engagement HC Andersen castle

### **AESIS**